FFY 2025-2027

DISADVANTAGED BUSINESS ENTERPRISE (DBE) GOAL METHODOLOGY for



With Assistance From



April 2025

METHODOLOGY for Establishing the FFY 2025–2027 Overall Disadvantaged Business Enterprise (DBE) Goal for:

Airport Sponsor: <u>City of Tallahassee</u> Airport: Tallahassee International Airport

DBELO: Ms. LaTanya Raffington, Senior Coordinator Tallahassee-Leon County Office of Economic Vitality Minority, Women, & Small Business Enterprise (MWSBE) Division 315 S. Calhoun Street, Suite 450 Tallahassee, Florida 32301 (850) 891 – 6500 LRaffington@OEVforBusiness.org

I. Detailed Methodology: Specific Steps

A. Amount of Goal

The Airport's overall DBE goal for FFY 2025-2027, for the federal financial assistance it will expend in USDOT-assisted contracts, is the following:

Overall Goal:	<mark>9.34%</mark>	FFY 2025 Goal	<u>9.41%</u>
Race-Neutral:	<u>0.00%</u>	FFY 2026 Goal	<u>11.19%</u>
Race-Conscious:	<u>9.34%</u>	FFY 2027 Goal	<u>1.74%</u>

Given the amount of USDOT-assisted contracts that the Airport expects to let from FY 2025-2027, which is approximately **\$36,647,649**, this means that the Airport has set a goal of expending approximately **\$3,421,084** with DBEs during this period.

B. Determination of the Market Area of the study

The normal market area was based on discussions with Airport staff and an assessment of bidders from similar recent projects. Specifically, the market area is based on where the substantial majority of bidders, both successful and unsuccessful are located and where the substantial majority of funding was spent as illustrated in **Table 1** below:

County	Bidders	Percent of Bidders	Dollars	Percent of dollars		
Escambia	2	25.0%	\$23,846,205	83.4%		
Gadsden	3	37.5%	\$4,181,000	14.6%		
Leon	3	37.5%	\$555,540	1.9%		
Market Area	8	100.0%	\$28,582,745	100.0%		
Other	0	0.0%	-	-		
Total	8	100.0%	\$28,582,745	100.0%		

 Table 1: Tallahassee International Airport Market Area

C. Determination of relevant NAICS codes

For the next three-year period of FY 2025, 2026, and 2027, eleven (11) projects are anticipated to be developed with federal funding. They are:

1. Advanced Air Mobility Planning Study

- 2. Air Carrier Apron Improvements
- 3. Airport Energy Efficient Assessment
- 4. In-Line Baggage Screening System Modifications
- 5. Terminal Modernization Restroom Renovations
- 6. Terminal Modernization Elevator & Air Handler Improvements
- 7. North Apron Improvements & State Aviation Hangar Development
- 8. Terminal Front Entrance Pedestrian & Traffic Safety Improvements
- 9. Taxiway Bravo Rehabilitation Phase 2 Construction (B6-B1)
- 10. Airport Security Improvements (Technology)
- 11. Terminal Passenger Loading Bridge Replacement (A5/A6)

Based on detailed information provided by the Airport concerning these proposed federal projects for the period, a list of NAICS codes corresponding to each project and major subcomponents within each project was developed. This is shown below in Table 2.

FFY	PROJECT	ACTIVITY	NAICS
	Advanced Air Mobility Planning Study	Planning	541611
		Highway & Street	237310
		Electrical	238210
	Air Carrier Apron Improvements	Site Prep	238910
		Engineering	541330
		Geotechnical Testing	541380
	Airport Energy Efficiency Assessment	Planning	541611
		Building Construction	236220
	In-Line Baggage Screening System	Electrical Contractors	238210
		Drywall and Insulation	238310
		Contractors	
FFY	Modifications	Other Building Equipment 238	
2025		Contractors	
		Conveyor and Conveying Equipment Manufacturing	333922
		Building Construction	236220
		Plumbing, HVAC	238220
		Electrical Contractors	238210
		Drywall	238310
	Terminal Modernization - Restroom	Finish Carpentry	000050
	Renovations	Contractors	238350
		Other Building Finish	238990
		Contractors	
		Architectural Services	541310
		Engineering Services	541330

Table 2a:Tallahassee International AirportFFY 2025 Projects & Activities by NAICS Codes

		Building Construction	236220
		Electrical Contractors	238210
		Plumbing, HVAC	238220
		Drywall and Insulation	238310
		Contractors	230310
	Terminal Modernization Elevator & Air Handler Improvements	Other Building Equipment Contractors	238290
		Elevator and Moving Stairway Manufacturing	333921
		Architectural Services	541310
		Engineering Services	541330
		Highway & Street	237310
	North Annon Improvements and State	Electrical Contractors	238210
	North Apron Improvements and State Aviation Hangar Development	Site Prep	238910
	Aviation Hangai Development	Engineering Services	541330
		Geotechnical Testing	541380
		Building Construction	236220
		Highway & Street	237310
	Terminal Front Entrance Pedestrian &	Electrical Contractors	238210
	Traffic Safety Improvements	Site Prep	238910
		Engineering Services	541330
		Landscaping	561730
		Water & Sewer Line	237110
		Highway & Street	237310
FFY	Taxiway Bravo Rehabilitation Phase 2	Electrical Contractors	238210
2026	Construction (B6-B1)	Site Prep	238910
2020		Engineering Services	541330
		Geotechnical Testing	541380
		Landscaping	561730
		Electrical Contractors	238210
	Airport Security Improvements	Engineering Services	541330
	(Technology	Computer Systems Design Services	541512
		Building Construction	236220
FFY 2027		Electrical Contractors	238210
	Terminal Passenger Loading Bridge	Drywall and Insulation Contractors	238310
	Replacement (A5/A6)	Other Building Equipment Contractors	238290
	RCE: Tallahassee International Airport	Elevator and Moving Stairway Manufacturing	333921

SOURCE: Tallahassee International Airport

A. Determination of Relative Availability of DBEs in Market Area, Compared to all Firms

The next step is to conduct an analysis of relative availability of DBEs in the Tallahassee International Airport (TLH) market area for each of these projects to obtain the Step 1 DBE Goal. This is shown in Tables 3a-3i.

by Relevant NAICS Codes—FY 2025						
	Adv	anced A	ir Mobility	y Planning S	study	
Activity	NAICS CODES	DBE Firms	All Firms	% of DBE Firms Available	NAICS Dollars	DBE Dollars
Planning	541611	6	221	2.71%	\$200,000	\$5,420
Total \$200,000					\$5,420	
Weighted Step 1 Goal =					2.71%	

Table 3a: DBEs—Tallahassee International Airport

SOURCES:

2022 County Business Patterns, U.S. Census Bureau. Florida UCP DBE Directory, September 2024. 1. 2.

by Relevant NAICS Codes—FY 2025 Air Carrier Apron Improvements						
Activity	NAICS CODES	DBE Firms	All Firms	% of DBE Firms Available	NAICS Dollars	DBE Dollars
Highway & Street	237310	3	18	16.67%	\$1,750,000	\$291,725
Electrical Contractors	238210	2	142	1.41%	\$162,000	\$2,284
Site Prep	238910	3	47	6.38%	\$513,000	\$32,729
Engineering	541330	10	200	5.00%	\$135,000	\$6,750
Geotechnical Testing	541380	1	7	14.29%	\$140,000	\$20,006
Total \$2,700,000						\$353,494
Weighted Step 1 Goal =						13.09%

Table 3b: DBEs—Tallahassee International Airport

SOURCES:

1. 2022 County Business Patterns, U.S. Census Bureau.

2. Florida UCP DBE Directory, September 2024.

Table 3c: DBEs—Tallahassee International Airport by Relevant NAICS Codes—FY 2025 **Airport Energy Efficiency Assessment**

Activity	NAICS CODES	DBE Firms	All Firms	% of DBE Firms Available	NAICS Dollars	DBE Dollars
Planning	541611	6	221	2.71%	\$200,000	\$5,420
	Total				\$200,000	\$5,420
				Weighted St	ep 1 Goal =	2.71%

SOURCES:

2022 County Business Patterns, U.S. Census Bureau.
 Florida UCP DBE Directory, September 2024

Activity	NAICS CODES	DBE Firms	All Firms	% of DBE Firms Available	NAICS Dollars	DBE Dollars
Building Construction	236220	7	93	7.53%	\$66,667	\$5,020
Electrical Contractors	238210	2	142	1.41%	\$66,667	\$940
Drywall & Insulation Contractors	238310	2	56	3.57%	\$66,667	\$2,380
Other Building Finish Contractors	238990	13	86	15.12%	\$133,333	\$20,160
Conveyor & Conveying Equipment Manufacturing	333922	0	0	0.00%	\$266,666	\$0
Total \$600,00					\$600,000	\$28,500
Weighted Step 1 Goal =					4.75%	

Table 3d: DBEs—Tallahassee International Airport by Relevant NAICS Codes—FY 2025 In-Line Baggage Screening System Modifications

SOURCES:

2022 County Business Patterns, U.S. Census Bureau. Florida UCP DBE Directory, September 2024 1.

2.

Table 3e: DBEs—Tallahassee International Airport
by Relevant NAICS Codes—FY 2025
Terminal Modernization – Restroom Renovations

				% of DBE		
Activity	NAICS CODES	DBE Firms	All Firms	Firms Available	NAICS Dollars	DBE Dollars
Building Construction	236220	7	93	7.53%	\$750,000	\$56,475
Plumbing, HVAC	238220	0	213	0.00%	\$120,000	\$0
Finish Carpentry Contractors	238350	0	45	0.00%	\$120,000	\$0
Other Building Finish Contractors	238990	13	86	15.12%	\$120,000	\$18,144
Electrical Contractors	238210	2	142	1.41%	\$120,000	\$1,692
Drywall	238310	2	56	3.57%	\$120,000	\$4,284
Architectural Services	541310	1	46	2.17%	\$75,000	\$1,628
Engineering Services	541330	10	200	5.00%	\$75,000	\$3,750
Total \$1,500,000					\$85,973	
00110050	Weighted Step 1 Goal = 5.73%					

 SOURCES:

 1.
 2022 County Business Patterns, U.S. Census Bureau.

 2.
 Florida UCP DBE Directory, September 2024

					Improvemen	
				% of DBE		
Activity	NAICS CODES	DBE Firms	All Firms	Firms Available	NAICS Dollars	DBE Dollars
Building Construction	236220	7	93	7.53%	\$166,722	\$12,554
Electrical Contractors	238210	2	142	1.41%	\$166,722	\$2,351
Plumbing, HVAC	238220	0	213	0.00%	\$83,305	\$0
Other Building Equipment Contractors	238290	2	56	3.57%	\$83,307	\$2,974
Drywall & Insulation Contractors	238310	13	86	15.12%	\$444,445	\$67,200
Elevator & Moving Stairway Manufacturing	333921	0	0	0.00%	\$888,889	\$0
Architectural Services	541310	1	46	2.17%	\$83,305	\$1,808
Engineering	541330	10	200	5.00%	\$83,305	\$4,165
Total \$2,000,000						\$91,052
Weighted Step 1 Goal =						4.55%

Table 3f: DBEs—Tallahassee International Airport by Relevant NAICS Codes—FY 2025 Terminal Modernization – Elevator & Air Handler Improvements

SOURCES: 1. 2022 County Business Patterns, U.S. Census Bureau. 2. Florida UCP DBE Directory, September 2024

Table 3g: DBEs—Tallahassee International Airport
by Relevant NAICS Codes—FY 2025
North Apron Improvements & State Hangar Development

				% of DBE		
Activity	NAICS CODES	DBE Firms	All Firms	Firms Available	NAICS Dollars	DBE Dollars
Highway & Street	237310	3	18	16.67%	\$1,921,330	\$320,286
Electrical Contractors	238210	2	142	1.41%	\$177,198	\$2,498
Site Prep	238910	3	47	6.38%	\$240,482	\$\$15,343
Engineering Services	541330	10	200	5.00%	\$126,570	\$6,329
Geotechnical Testing	541380	1	7	14.29%	\$65,816	\$9,405
	Total				\$2,531,396	\$353,861
				Weighted St	tep 1 Goal =	13.98%

SOURCES:

2022 County Business Patterns, U.S. Census Bureau.
 Florida UCP DBE Directory, September 2024

Activity	NAICS CODES	DBE Firms	All Firms	% of DBE Firms Available	NAICS Dollars	DBE Dollars
Building Construction	236220	7	93	7.53%	\$818,467	\$61,631
Highway & Street	237310	3	18	16.67%	\$409,233	\$68,219
Electrical Contractors	238210	2	142	1.41%	\$136,231	\$1,921
Site Prep	238910	3	47	6.38%	\$136,231	\$8,692
Engineering Services	541330	10	200	5.00%	\$68,116	\$3,406
Landscaping	561730	7	266	2.63%	\$68,116	\$1,791
	Total				\$1,636,394	\$145,660
001/20220				Weighted St	tep 1 Goal =	8.90%

Table 3h: DBEs—Tallahassee International Airport by Relevant NAICS Codes—FY 2025 **Terminal Front Entrance Pedestrian & Traffic Safety Improvements**

SOURCES: 1. 2022 County Business Patterns, U.S. Census Bureau. 2. Florida UCP DBE Directory, September 2024

Table 3i: DBEs—Tallahassee International Airport by Relevant NAICS Codes—FY 2026 Taxiway Bravo Rehabilitation Phase 2 Construction (B6-B1)

Activity	NAICS CODES	DBE Firms	All Firms	% of DBE Firms Available	NAICS Dollars	DBE Dollars
Water & Sewer Line	237110	1	18	5.56%	\$4,007,545	\$222,820
Highway & Street	237310	3	18	16.67%	\$9,695,740	\$1,616,280
Electrical Contractors	238210	2	142	1.41%	\$704,870	\$9,939
Site Prep	238910	3	47	6.38%	\$2,819,480	\$179,883
Engineering	541330	10	200	5.00%	\$1,854,921	\$92,746
Geotechnical Testing	541380	1	7	14.29%	\$961,811	\$137,443
Landscaping	561730	7	266	2.63%	\$185,492	\$4,878
	Total				\$20,229,859	\$2,263,989
20115		ed Step 1	Goal =			11.19%

SOURCES:

2022 County Business Patterns, U.S. Census Bureau.
 Florida UCP DBE Directory, September 2024.

Table 3j: DBEs—Tallahassee International Airport by Relevant NAICS Codes—FY 2027 Airport Security Improvements (Technology)

Activity	NAICS CODES	DBE Firms	All Firms	% of DBE Firms Available	NAICS Dollars	DBE Dollars
Electrical Contractors	238210	2	142	1.41%	\$1,440,000	\$20,304
Engineering Services	541330	10	200	5.00%	\$230,000	\$11,500
Computer Systems Design Services	541512	2	127	1.57%	\$230,000	\$3,611
	Total				\$1,800,000	\$31,804
				Weighted S ^e	tep 1 Goal =	1.67%

SOURCES:

1. 2022 County Business Patterns, U.S. Census Bureau.

2. Florida UCP DBE Directory, September 2024

Table 3k: DBEs—Tallahassee International Airport by Relevant NAICS Codes—FY 2027 Terminal Passenger Loading Bridge Replacement (A5/A6)

				% of DBE	, , , , , , , , , , , , , , , , , , ,	
Activity	NAICS CODES	DBE Firms	All Firms	Firms Available	NAICS Dollars	DBE Dollars
Building Construction	236220	7	93	7.53%	\$350,000	\$26,355
Electrical Contractors	238210	2	142	1.41%	\$350,000	\$4,935
Other Building Equipment Contractors	238290	2	56	0.00%	\$350,000	\$0
Drywall & Insulation Contractors	238310	13	86	3.57%	\$700,000	\$24,990
Elevator & Moving Stairway Manufacturing	333921	0	0	0.00%	\$1,400,000	\$0
	Total				\$3,150,000	\$56,280
				Weighted St	tep 1 Goal =	1.79%

SOURCES:

1. 2022 County Business Patterns, U.S. Census Bureau.

2. Florida UCP DBE Directory, September 2024

NOTE: The County Business Patterns data were used as the source to determine the denominator, or the number of all firms in the market area. The DBE directories listed above were used to determine the numerator, or the number of DBE firms in the market area.

B. Determination of the "Weighted" DBE Base Figure

The Step 1 DBE base figure for each project/ fiscal year was derived by multiplying the dollars for each activity by the percentage of relevant DBE firms to all relevant firms. The total DBE goal in dollars was divided by the total project costs to derive the Step 1 goals. A listing of the calculated base figures for each of the 11 proposed projects is shown in Table 3-L, below:

Table 3L Summary of the Base Figure-Step 1 Goals for all Proposed Projects: FY2025-2027—Tallahassee International Airport

PROJECT and Year	Base 1: Relative Availability Goal
 FY 2025 – Advanced Air Mobility Planning Study 	2.71%
 FY 2025 – Air Carrier Apron Improvements 	13.09%
 FY 2025 – Airport Energy Efficiency Assessment 	2.71%
 FY 2025 – In-Line Baggage Screening System Modifications 	4.75%
 FY 2025 – Terminal Modernization – Restroom Renovations 	5.73%
 FY 2025 – Terminal Modernization – Elevator & Air Handler Improvements 	4.55%
 FY 2025 – North Apron Improvements & State Aviation Hangar Development 	13.98%
 FY 2025 – Terminal Front Entrance Pedestrian & Traffic Safety Improvements 	8.90%
 FY 2026 – Taxiway Bravo Rehabilitation Phase 2 Construction (B6-B1) 	11.19%
 FY 2027 – Airport Security Improvements (Technology) 	1.67%
 FY 2027 – Terminal Passenger Loading Bridge Replacement (A5/A6) 	1.79%

II. Adjustments to the DBE Base Figure

After the DBE Base Figure(s) have been developed, the regulations (49 CFR Part 26) require that:

"...additional evidence in the sponsor's jurisdiction be considered to determine what adjustment, if any, is needed to the base figure in order to arrive at your overall goal" (26:45(d)).

A. Adjustment Factors to Consider

1. Historic DBE Attainment

The regulations further state that there are several types of evidence that must be considered when adjusting the base figure. These include:

"(i) The current capacity of DBEs to perform work in your USDOT-assisted contracting program, as measured by the volume of work DBEs have performed in recent years.

The historical overall DBE goals accomplished at the Airport in recent years were examined relative to the above consideration, i.e., indication of "capacity". Notice the annual DBE percent accomplishment indicated in Table 4 below:

	DDEA	ccompnannent	
Report Period	Approved DBE Goal	Total DBE Percent Achieved	Achieved Over/Under
FY 2021	15.2%	0.0%	-15.2%
FY 2022	0.0%	12.6%	12.6%
FY 2023	12.8%	0.0%	-12.8%
Median	12.8%	0.0%	-12.8%

Table 4: Tallahassee International AirportDBE Accomplishment

The **median DBE accomplishment** (historic indicator of capacity) for the periods as shown above for the Airport, is <u>0.0%</u>. There is nothing to by which to adjust the Step 1 goals, based on historic DBE attainment.

2. Consideration of Disparity Study

Another potential Step 1 or base figure adjustment, according to the DBE regulations, may come from a valid disparity study, if figures from the study were not used in Step 1 of that same goal process. In 2019 a disparity study was completed for the combined entities of the City of Tallahassee, Leon County, and Blueprint (the intergovernmental entity responsible for implementing projects funded through a special tax authority). The disparity study was prepared by MGT, a Tallahassee-based nationally recognized disparity study consulting firm. The study was initiated in 2017 and the analysis of the factors of disparity for each of the responsible entities (availability-utilization-anecdotal data) covered the period 2012-2016. The study was published in 2019 and contained findings of disparity sufficient to form the basis for establishing goals for Minority, Women, and Small Business Enterprises (MWSBEs) in the combined jurisdictions. Subsequently aspirational goals were established and stated in the disparity study, by specific categories of vendor/procurement opportunities. Notice the chart below, which shows those goals contained in the study:

Procurement Category	Aspirational MBE Goal	Aspirational WBE Goal	Total Goal
Construction Prime Contractors	5.00%	4.00%	9.0%
Construction Subcontractors	14.00%	9.00%	23.0%
Architecture & Engineering	8.00%	6.00%	14.0%
Professional Services	5.00%	6.00%	11.0%
Other Services	6.00%	8.00%	14.0%
Materials and Supplies	1.00%	6.00%	7.0%

Source: Disparity Study, 2019, and 2022 Update. Same goals were also retained in the 2023 updated MWSBE policy statement for OEV. (Note-Data base is from 2012-2016)

In consideration of those established goals, the consultant for this current DBE goal methodology reviewed them and assigned each of the <u>11</u> Step 1 base figure goals in Table 3-L to one of the Procurement Categories and the associated total goal. Then the calculated goals were averaged with each of the "total goals" listed above. In the end, the

overall result yielded an overall adjusted goal of <u>8.96%</u>. This approach yielded an overall DBE goal that is smaller than the initially adjusted overall goal of <u>9.34%</u>. The recommended methodology and final goal is 9.34%, which is the overall Step 1 goal, unadjusted.

B. Consultations

The Airport held a public meeting on Wednesday, April 2, 2025. The purpose of the meeting was to solicit information from interested stakeholders about the draft goal, as well as the availability of potential DBEs, the effects of discrimination on opportunities for DBEs, and the Airport's effort to increase DBE participation. (Please see Appendix A-1 and A-2 for a summary of the meeting, the attendee list, copies of notices and notifications, and any consultation comments.)

C. Adjustment to Step 1 DBE Base Figures: Tallahassee International Airport, FY 2025 - FY 2027

With the adjustment factors considered to this point, again, the Airport will not adjust the Step 1 base figures. The overall DBE goal is shown below in Table 5.

	FY 2025	– FY 202	27 Overall Goa	al		
Fiscal Year	Project	Step 1	Step 2 Adjustment	Overall Goal	Total Project Costs	DBE Goal (dollars)
	Advanced Air Mobility Planning Study	2.71%	NA	2.71%	\$200,000	\$5,420
	Air Carrier Apron Improvements	13.09%	NA	13.09%	\$2,700,000	\$233,550
	Airport Energy Efficiency Assessment	2.71%	NA	2.71%	\$200,000	\$5,420
	In-Line Baggage Screening System Modifications	4.75%	NA	4.75%	\$600,000	\$28,500
FY 2025	Terminal Modernization - Restroom Renovations	5.73%	NA	5.73%	\$1,500,000	\$85,800
2020	Terminal Modernization Elevator & Air Handler Improvements	4.55%	NA	4.55%	\$2,000,000	\$90,000
	North Apron Improvements and State Aviation Hangar Development	13.98%	NA	13.98%	\$2,531,396	\$226,054
	Terminal Front Entrance Pedestrian & Traffic Safety Improvements	8.90%	NA	8.90%	\$1,636,394	\$144,330
	FY 2025 Total			9.41%	\$11,367,790	\$1,069,248
FY 2026	Taxiway Bravo Rehabilitation Phase 2 Construction	11.19%	NA	11.19%	\$20,229,859	\$2,263,721
	FY 2026 Total			11.19%	\$20,229,859	\$2,263,721
FY	Airport Security Improvements (Technology)	1.67%	NA	1.67%	\$1,900,000	\$31,730
2027	Terminal Passenger Loading Bridge Replacement	1.79%	NA	1.79%	\$3,150,000	\$56,385
	FY 2027 Total			1.74%	\$5,050,000	\$88,115
	FY 2025 - FY 2027 Overall 0	Goal		9.34%	\$36,647,649	\$3,421,084

Table 5: Tallahassee International Airport

The total DBE goal, in dollars, was divided by the total project costs to derive the final overall proposed DBE goal of **9.34%** for FY 2025-FY 2027.

III. Process

The Airport will normally submit its overall goal to the Federal Aviation Administration (FAA) on August 1st of each year that a DBE goal is due.

Before establishing the overall goal this year, the Airport consulted with minority, women's and general contractor groups, community organizations, and other officials or organizations to obtain information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and the Airport's efforts to establish a level playing field for the participation of DBEs.

Following this consultation, the Airport published a notice on its website of the proposed overall goal informing the public that the proposed goal and its rationale were available for review and comment during normal business hours for 30 days following the date of the notice. The notice included the location to which comments could be sent and where the proposal could be reviewed. The notice was posted at https://www.talgov.com/airport/tlhdbe. The notice was posted at https://www.talgov.com/airport/tlhdbe.

The Airport's overall goal submission to the FAA will include a summary of information and comments received during this public participation process and our responses.

The Airport will begin using the overall goal on October 1 of each year, unless the Airport has received other instructions from DOT/FAA (or, if the goal is established on a project basis) by the time of the first solicitation for a DOT/FAA-assisted contract for the projects.

IV. Breakout of Estimated Race-Conscious/Race-Neutral Participation

The Airport will meet the maximum feasible portion of its overall goal by using race-neutral means of facilitating DBE participation. The Airport will use a combination of the following race-neutral means to increase DBE participation:

- Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate DBE, and other small businesses participation (e.g., unbundling large contracts to make them more accessible to small businesses, encouraging prime contractors to subcontract portions of work that they might otherwise perform with their own forces);
- 2. Disseminating information on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists for bidders, ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors).

The Airport proposes to meet its goal of $\underline{9.34\%}$ using race-conscious means. The reason for this breakout is that the projects from the previous year(s) show that the median amount by which the past DBE goal(s) were <u>under-achieved</u> is **12.8%** (see **Table 4**).

The Airport will adjust the estimated breakout of race-neutral and race-conscious participation as needed to reflect actual DBE participation (26.51(f)) and it will track and report race-neutral and race-conscious participation separately. For reporting purposes, race-neutral DBE participation includes, but is not necessarily limited to the following: DBE participation through a prime contract a DBE obtains through customary competitive procurement procedures; DBE participation through a subcontract on a prime contract that does not carry a DBE goal; DBE

participation on a prime contract exceeding a contract goal; and DBE participation through a subcontract from a prime contractor that did not consider a firm's DBE status in making the award.

V. Contract Goals

The Airport will use contract goals to meet any portion of the overall goal that the Airport does not project being able to meet using race-neutral means. Contract goals are established so that, over the period to which the overall goal applies, they will cumulatively result in meeting any portion of our overall goal that is not projected to be met through the use of race-neutral means.

The Airport will establish contract goals only on those DOT/FAA-assisted contracts that have subcontracting possibilities. The Airport need not establish a contract goal on every such contract, and the size of contract goals will be adapted to the circumstances of each such contract (e.g., type and location of work, availability of DBEs to perform the particular type of work).

The Airport will express its contract goals as a percentage of the federal share of a DOT/FAAassisted contract.

Resources:

- 1. <u>2022 County Business Patterns</u>, U.S. Census Bureau.
- 2. City of Tallahassee, Leon County, and Blueprint. 2019 Disparity Study *Final* Report: June 20, 2019
- 3. Florida UCP DBE Directory, October 2024.
- 4. MINORITY, WOMEN, AND SMALL BUSINESS ENTERPRISE POLICY, Revised 12-13-23, for Leon County Government- City of Tallahassee, Office of Economic Vitality
- 5. Uniform Report of DBE Awards or Commitments and Payment

APPENDIX A-1: Meeting Summary and Attendee List

(for both the City/Airport's website, and "optional" for Newspaper-30 day availability)

NOTICE TO THE PUBLIC

FY 2025-2027 DISADVANTAGED BUSINESS ENTERPRISE (DBE) GOAL March 21, 2025

The City of Tallahassee and Tallahassee International Airport:

The City of Tallahassee and Tallahassee International Airport hereby publish a proposed overall goal for its Federal Aviation Administration (FAA) Disadvantaged Business Enterprise (DBE) Program, for the Airport. The proposed overall goal for FAA-AIP and federally funded projects in FY 2025 through FY 2027 is <u>9.34%</u>.

The methodology document used in developing this goal is available for inspection during normal business hours, until **April 19, 2025,** at the following web location:

Talgov.com/airport/TLHdbe

The city and the Airport will receive and consider public comments on the proposed goal until **April 19, 2025**. Comments should be emailed to, <u>Victoria.Maleszewski@talgov.com</u>. All comments must be received by 4:30 p.m. on April 19, 2025.Comments may also be mailed to the following address: <u>Victoria</u> Maleszewski, Manager, Properties and Development, 3300 Capital Cir SW, Tallahassee, FL 32310.

HOME FLIGHTS * PASSENGERS * AIRPORT * DEVELOPMENT * VISIT *



DOCUMENTS

Goal Methodology Document of Notice





(to be published September 26, 2004 in the newspaper)

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(for both the City/Airport's website, and "optional" for Newspaper-30 day availability)

NOTICE TO THE PUBLIC

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APPENDIX A-2: Notice to the Public



DBE/ACDBE Stakeholder Engagement Seminar

Airport Observation Room – 2nd Floor 2:00 p.m. Wednesday, April 2, 2025

AGENDA

1. Welcome and TLH Update

- Ben Pingree, Deputy Director of Aviation (TLH)

2. DBE/ACDBE Certification and Training Opportunities

- Darryl Jones, Deputy Director, OEV

3. DBE Overview and Report Update

- Kenneth Weeden, Consultant

4. ACDBE Overview and Report Update

- Kevin Weeden, Consultant

5. ACDBE Achievements and Future Opportunities at TLH

- Victoria Ray, Manager, Airport Properties and Business Development (TLH)

6. DBE Achievements and Future Opportunities at TLH

- Eric Houge, Airport Engineer (TLH)

7. Active Participation

- Ben Pingree will provide brief closing remarks and invite Seminar participants to engage directly with industry experts and program representatives at a series of tabletops provided in-room

8. End of Seminar

3300 Capital Circle SW, STE 1 Tallahassee, FL 32310 850-891-7802	JOHN E. DAILEY Mayor	DIANNE WILLIAMS-COX Mayor Pro Tem	JACQUELINE "JACK" PORTER Commissioner	CURTIS RICHARDSON Commissioner	JEREMY MATLOW Commissioner
FAX: 850-891-7837	REESE GOAD	AMY M. TOMAN	JAMES O. COOKE, IV	DENNIS R. SUTTON	
TDD: 711 • TLHAirport.com	City Manager	City Attorney	City Treasurer-Clerk	Inspector General	

Airport Concessions Disadvantaged Business Enterprise (ACDBE) and Disadvantaged Business Enterprise (DBE) Stakeholder Engagement Seminar Wednesday, April 2, 2025 | Airport Observation Room, 2nd Floor PLEASE SIGN IN

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Check all that apply.	II that	t apply.			PLEASE SIGN IN		
PRIME	SUB	PRIME SUB ACDBE/MWBE DBE	DBE	REPRESENTATIVE NAME	COMPANY	TELEPHONE	E-MAIL ADDRESS
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				Victoria (1000)	Airport	291-1782	891-17821 Victoria maleszewski
							@ talgov. con

TALLAHASSEE INTERNATIONAL AIRPORT



Tallahassee International Airport Stakeholder Engagement Meeting – April 2, 2025 Sign-In Sheet

Name/Business	Address	Phone Number	Email Address
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Cloud Navigator	2551 Wellwire Blud	250-545-0125	250-545-0125 Scott. FIXMA Oclaid nov. COM
	1020 W Pensecolo St. 30x 210-150 860-9920 142-5783 145, amarudan @ amarlincom	860-99797-5783	145, amaruda, @ amail. com
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Dany Jones	OEV		Mar 1991.com
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Airport Concessions Disadvantaged Business Enterprise (ACDBE) and Disadvantaged Business Enterprise (DBE) Stakeholder Engagement Seminar Wednesday, April 2, 2025 | Airport Observation Room, 2nd Floor PLEASE SIGN IN

Check all that apply

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Airport Concessions Disadvantaged Business Enterprise (ACDBE) and Disadvantaged Business Enterprise (DBE) Stakeholder Engagement Seminar Wednesday, April 2, 2025 | Airport Observation Room, 2nd Floor

Check all that apply.

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PRIME SUB ACD	BE/MWBE	DBE REPRESENTATIVE NAME	COMPANY	TELEPHONE	E-MAIL ADDRESS
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TALLAHASSEE INTERNATIONAL AIRPORT Tallahassee International Airport Stakeholder Engagement Meeting – April 2, 2025 Sign-In Sheet

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Phone Number	रिश्म भूभा						
Address	WOS ETEMNESOLST SE DAN						
Name/Business	Pam Johnscal SBIX CFAMU						


































































Darryl Jones Deputy Director, MWSBE Division djones@oevforbusiness.org 850-300-7567



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LaTanya Raffington

Business Diversity Manager, MWSBE AC/DBE Liaison Officer lraffington@oevforbusiness.org 850-300-7566



ECONOMIC VITALITY @ =



Wilnick SaintCharles

Senior Coordinator, MWSBE Division wsaintcharles@oevforbusiness.org 850-300-7562















Overview of the DBE Program

What is a DBE? What is the DBE program? Who is required to participate in the DBE program? Counting DBE participation Responsibilities of the grant recipient Responsibilities of contractors

Overall DBE goal

TLH federally-funded projects Overview of DBE goal methodology Public participation Helpful Resources





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What is a DBE?

Certification as DBE allows participation to count towards goals for FAA-, FTA-, and FHWAfunded projects

Only the participation of <u>certified</u> <u>DBEs</u> is allowed to count towards meeting a grant recipient's goal

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WHAT IS THE DBE PROGRAM?

USDOT program aimed toward increasing business participation in federally-funded transportation projects

49 CFR Part 26

(<u>https://www.ecfr.gov/current/title-</u> <u>49/subtitle-A/part-26?toc=1</u>) - details the federal regulations that govern the program



Federal Aviation

Administration

WHAT IS THE DBE PROGRAM?

DBE program is one of 39 grant assurances in the Airport Improvement Program (AIP)

FAA has authorized \$4 billion in grant funds annually to airports nationwide

DBE program applies to AIP, Airport Infrastructure Grant (AIG), Airport Terminal Program (ATP), and Federal Contract Tower (FCT) grant funds





COUNTING DBE PARTICIPATION



Count 100% participation by DBE firm performing work with its own forces

Count 100% of a DBE consultant's fees and commissions

Count 100% of expenditures with a DBE manufacturer

Count 60% of expenditures with a DBE supplier or dealer

Count **40%** of expenditures with a DBE <u>distributor</u>





In a joint venture, count a portion of the total dollar value equal to the <u>distinct</u>, <u>clearly</u> <u>defined</u> portion of the DBE's work, not the entire dollar amount of the joint venture

If the DBE subcontracts work, count only participation of <u>DBE</u> subcontractor (not non-DBE subcontractor)

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WHO IS REQUIRED TO PARTICIPATE?

All highway, airport, and transit recipients who receive USDOT grants are required to participate

All airports who receive at least **\$250,000** in federal Airport Improvement Program (AIP) grants funds in a given fiscal year within a three-year period are required to have a DBE goal

Must name a DBE Liaison Officer (DBELO) and an Administrative Reconsideration Official (ARO)





RESPONSIBILITIES OF PRIME CONTRACTORS

Negotiate in good faith

Utilize certified DBE firms

Follow process for termination and replacement of DBE firm

Adhere to prompt payment and return of retainage requirements

Questions?



FFY 2025 Projects

Advanced Air Mobility Planning Study

Air Carrier Apron Improvements

Airport Energy Efficient Assessment

In-Line Baggage Screening System Modifications

Terminal Modernization – Restroom Renovations

Terminal Modernization – Elevator & Air Handler Improvements

North Apron Improvements & State Aviation Hangar Development

Terminal Front Entrance Pedestrian & Traffic Safety Improvements

TLH PROPOSED PROJECTS – FFY 2025-2027

FFY 2026 Projects

Taxiway Bravo Rehabilitation Phase 2 Construction (B6-B1)

FFY 2027 Projects

Airport Security Improvements (Technology)

Terminal Passenger Loading Bridge Replacement (A5/A6)

TLH PROPOSED PROJECTS – FFY 2025-2027

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FFY 2025 Projects		
PROJECT	ACTIVITY	NAICS CODE
Advanced Air Mobility Planning Study	Planning	541611
Air Carrier Apron Improvements	Highway & Street	237310
	Electrical	238210
	Site Prep	238910
	Engineering	541330
	Geotechnical Testing	541380
Airport Energy Efficiency Assessment	Planning	541611

FFY 2025 - PROJECT WORK ACTIVITIES

PROJECT	ACTIVITY	NAICS CODE
In-Line Baggage Screening System Modifications	Building construction	236220
	Electrical contracting	238210
	Drywall and insulation contracting	238310
	Other building equipment contracting	238390
	Conveyor and conveying equipment manufacturing	333922

PROJECT	ACTIVITY	NAICS CODE
Terminal Modernization – Restroom Renovations	Building construction	236220
	Electrical contracting	238210
	Plumbing, HVAC	238220
	Drywall and insulation contracting	238310
	Finish carpentry contracting	238350
	Other building finish contracting	238990
	Architectural services	541310
	Engineering services	541330

PROJECT	ACTIVITY	NAICS CODE
Terminal Modernization – Elevator & Air Handler Improvements	Building construction	236220
	Electrical contracting	238210
	Plumbing, HVAC	238220
	Drywall and insulation contracting	238310
	Other building equipment contracting	238390
	Elevator and moving stairway manufacturing	333921
	Architectural services	541310
	Engineering services	541330

	FY 2025 Projects	
PROJECT	ACTIVITY	NAICS CODE
North Apron Improvements & State Aviation Hangar Development	Highway & Street	237310
	Electrical Contractors	238210
	Site Prep	238910
	Engineering Services	541330
	Geotechnical Testing	541380

FFY 2025 - PROJECT WORK ACTIVITIES

FFY 2025 Projects		
PROJECT	ACTIVITY	NAICS CODE
Terminal Front Entrance Pedestrian & Traffic Safety Improvements	Building construction	236220
	Highway & Street	237310
	Electrical Contractors	238210
	Site Prep	238910
	Engineering Services	541330
	Landscaping	561730

FFY 2025 - PROJECT WORK ACTIVITIES

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FFY 2026 Projects		
PROJECT	ACTIVITY	NAICS CODE
Taxiway Bravo Rehabilitation Phase 2 Construction (B6-B1)	Water and sewer line	237110
	Highway & Street	237310
	Electrical Contractors	238210
	Site Prep	238910
	Engineering Services	541330
	Geotechnical Testing	541380
	Landscaping	561730

FFY 2025 - PROJECT WORK ACTIVITIES

ROJECT	ACTIVITY	NAICS CODE
Airport Security Improvements (Technology)	Electrical Contractors	238210
	Engineering	541330
	Computer systems design services	541512
Terminal Passenger Loading Bridge Replacement (A5/A6)	Building construction	236220
	Electrical Contractors	238210
	Drywall and insulation contracting	238310
	Other building equipment contracting	238290
	Elevator and moving stairway manufacturing	333921



Escambia, Gadsden, Leon counties

Determined by area from where majority of bidders have come

Determined by area where majority of dollars are expended

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ALL FIRMS

County Business Patterns database - https://data.census.gov/

DBE FIRMS

Florida DOT UCP DBE directory – https://fdotxwp02.dot.state.fl.us/EqualOpportunityOfficeBusinessDirectory/

	Two-Step Process	
	Step 1 – Base figure calculation	
Calculate relativ	ve availability of DBE firms for propos	ed projects
Step 2 – Co	onsider evidence for adjustment of base	figure
Review past participation data	Review disparity study data	Other factors



USDOT Bonding Education Program -

https://www.transportation.gov/osdbu/financial-assistance/bondingeducation/bonding-education-program

Florida DOT DBE Application –

https://www.fdot.gov/equalopportunity/dbecertification.shtm

SBA Surety Bonds - https://www.sba.gov/funding-programs/surety-bonds

Apalachee Regional Planning Council Revolving Loan Fund – https://www.arpc.org/rlf

Florida Small Business Development Center at Florida A&M University (FAMU) – https://floridasbdc.org/find/famu/

FAMU Federal Credit Union SmartSteps Microlending Program – https://famufcu.com/pages/smartsteps.php

City of Tallahassee Procurement Services – <u>https://www.talgov.com/doingbusiness/vendor-opportunities</u> Barriers to participation in federally-funded projects?

The effects of discrimination on opportunities for DBE firms?

Ways to level the playing field to increase opportunities for all firms, including DBE firms?





WHAT IS AN ACDBE?

ACDBE – Airport Concessions Disadvantaged Business Enterprise

ACDBE firm must be <u>at least</u> **51%** owned <u>and</u> controlled by one or more presumed socially and/or economically disadvantaged individuals

Owner(s) must control the firm's management and daily operations

Must share in the risks and profits commensurate with their ownership interest



WHAT IS AN ACDBE?



- Asian-Pacific Americans
- **Black Americans**
- Hispanic Americans

Native Americans/Alaska Natives

Subcontinent Asian Americans

Women

Any other group classified as disadvantaged by the SBA in the future







To create a **level playing field** on which ACDBEs can compete fairly for opportunities for concessions.

To ensure the ACDBE program is **narrowly tailored** in accordance with applicable law.

To ensure that only firms that fully meet eligibility standards are permitted to participate as ACDBEs.

To help **remove barriers** to the participation of ACDBEs in opportunities for concessions at airports.









CERTIF

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ACDBE CERTIFICATION

Must go through certification process

- Application
- · Personal net worth statement
- Site visit

Certifying agencies in Florida

- Broward County Office of Economic and Small Business Development
 City of Tallahassee
- Florida Department of Transportation (FDOT)
- Greater Orlando Aviation Authority Office of Small Business Development
- Hillsborough County Aviation Authority
- Jacksonville Transportation Authority
 Key West International & Florida Keys Marathon Airports
- Lee County Port Authority
- Miami-Dade County Business Support Services
- Volusia Transit Authority



GOOD FAITH EFFORTS

Must either meet or exceed ACDBE goal, or demonstrate a good faith effort to meet goal

Solicit interest from ACDBEs with sufficient time for response

Select portions of work or designate services that would increase likelihood of ACDBE participation

Negotiate quotes in good faith

For concessionaires other than car rental agencies: Consider meeting ACDBE goal through direct ownership arrangements

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COUNTING ACDBE PARTICIPATION

100% of ACDBE's fees for managing a car rental concession

100% of ACDBE's work for repairing vehicles

Counting of participation for car rental agencies

Count 100% of ACDBE's fees for services

Do not count payment for warranty work that is reimbursed by the manufacturer



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Overview of the ACDBE non-car rental goal methodology

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FFY 2025-2027 ACDBE Goal = 2.77%

How goal was calculated

- Determine what past gross receipts were
- Project future gross receipts
- Determine market area
- Determine relative availability of ACDBEs by services offered
- Consider evidence to determine whether or not to adjust base figure
| | Fiscal Year | All Concessions (excluding car rentals) |
|------------|-------------|---|
| Past gross | FY 2021 | \$1,802,165 |
| receipts | FY 2022 | \$2,780,105 |
| | FY 2023 | \$3,178,235 |
| | TOTAL | \$7,760,505 |

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	ACTIVITY	NAICS CODE	ACDBE firms	All Firm
	Gift, novelty, and souvenir stores	459420	1	337
	Banking services	522110	0	1349
Relative availability	ATM services	522320	0	49
of ACDBEs in market area	Display advertising	541850	4	44
	Limited-service restaurants	722513	46	4118
	All other personal services	812990	1	442
		TOTAL =	52	6339
		STEP 1 ACDBE BAS	SE FIGURE =	0.82%

Past participatio n	Report Period	ACDBE Goal	ACDBE Achievement	Over/Under
	FFY 2020	18.91%	8.73%	-10.18%
	FFY 2021	18.91%	5.52%	-13.39%
	FFY 2022	11.38%	2.68%	-8.70%
	FFY 2023	11.38%	2.71%	-8.67%
		MEDIAN =	4.12%	-9.44%









How goal was calculated

- - Examine previous purchases and set goal based on purchases
- - Determine market area
- - Determine relative availability of ACDBEs by services offered
- - Consider evidence to determine whether or not to adjust base figure

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Past purchases	Fiscal Year	Car Rental Concessions Purchases
	FFY 2021	\$8,474,562
	FFY 2022	\$10,767,907
	FFY 2023	\$27,641,983
	TOTAL	\$46,884,453





	Goods/Services Type	NAICS* Code	Potential ACDBE Firms	All Firms
	Service Establishment Equipment and Supplies Merchant Wholesalers	423850	7	365
	Stationery and Office Supplies Merchant Wholesalers	424120	4	196
Relative	Other Chemical and Allied Products Merchant Wholesale	rs 424690	2	577
availability of ACDBEs in	Car Dealers	441110	0	1,281
market area	Tire Dealers	441320	2	1,562
market area	Automobile Carrier Trucking	484230	0	680
	Insurance	524126	0	891
	Janitorial	561720	55	6,549
	Auto Repair	811111	1	5,092
	Auto Body Repair	811121	6	2,042
	Auto Oil Change	811191	1	541
	Car Washes	811192	15	1,659
		TOTAL ->	93	21435
	ST	EP 1 ACDBE BA	SE FIGURE =	0.43%

	Report Period	ACDBE Goal	ACDBE Achievement	Over/Under
Past participation	FFY 2020	1.10%	3.37%	2.27%
	FFY 2021	1.10%	1.93%	0.83%
	FFY 2022	2.35%	3.44%	1.09%
	FFY 2023	2.35%	1.79%	-0.56%
	P	IEDIAN =	2.65%	0.96%



0.43% + 2.65% = 3.08 % ÷ 2 = **1.54%** ACDBE goal

<u>1.54%</u> of car rental concessions purchases to be made with ACDBE vendors

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CITY OF TALLAHASSEE



UPCOMING RFPs – ACDBE Opportunities

HOTEL DEVELOPMENT:

- Food and Beverage Services: Catering, restaurant operations, or supplying specialty food items.
- Retail Services: Operating gift shops, boutiques, or vending machines.
- Maintenance and Cleaning: Providing janitorial services, landscaping, or pest control.
- Technology Solutions: Offering IT support, Wi-Fi services, or security systems.
- Transportation Services: Shuttle services or car rental partnerships.
- Event Management: Organizing conferences, weddings, or other events hosted by the hotel.



CITY OF



BENEFITS OF BECOMING ACDBE CERTIFIED

Increase Business Opportunities

- · Opens doors to contracting and concessions opportunities across the country
- Form partnerships with Prime Operators through the provision of goods and services, subcontracts or joint venture partnerships

Enhanced Market Visibility

- Business will be listed in the National DBE Directory a searchable listing which includes all certified ACDBE and DBE operators <u>DBE Directory (state.fl.us)</u>
- Includes codes for business categories to assist non-ACDBE firms in locating ACDBE partners

Growth and Expansion Opportunities

- Many Primary Concessionaires operate in multiple airports, offering opportunities for expansion
- "Word of Mouth" referrals help grow your business
- · Networking Opportunities foster future business partnerships



CITY OF TALLAHASSEE



For more information about ACDBE, please contact:

Victoria Frances Ray, C.M. Manager - Airport Properties & Business Development E-Mail: <u>victoria.maleszewski@talgov.com</u> Office: (850) 891-7821 | FAX: (850) 891-7837















